BILL No. X-~~82~~ 87-05-44

ANNEXATION ORDINANCE NO. X- 04-87
AN ORDINANCE annexing certain territory commonly known as Tillman Park Annexation Area to Fort Wayne and including the same in Councilmanic District No. 5.

BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:

SECTION 1. That the following described territory be, and the same is hereby, annexed to and made a part of the corporation of the City of Fort Wayne, Indiana to wit:

Parts of the Northwest Quarter Section 36 and the Northeast Quarter Section 35 both in Township 30 North, Range 12 East, Allen County, Indiana, more particularly described as follows:

Beginning at a point on the South right right-of-way line of Tillman Road, 500 feet West of the East line of the Northwest Quarter of Section 36, Township 30 North, Range 12 East, then continuing South along the existing City limits a distance of 1,275 feet more or less to a point on the east-west centerline of the said Northwest Quarter of Section 36, thence West along the said centerline to the East-West centerline of the Northeast Quarter of Section 35, Township 30 North, Range 12 East, thence continuing West along the said centerline to its intersection with the West boundary line of Tillman Park; thence in a Northwesterly direction along said West boundary line of Tillman Park to the South right-of-way line of Tillman Road; thence East along the South right-of-way line of Tillman Road (the existing City limits) to the point of beginning, containing 96.71 acres, more or less.

SECTION 2. It is the policy of the City of Fort Wayne to furnish the above described territory within a period of one (1) year from the effective date of annexation, governmental services of a non-capital nature in a manner which is equivalent in standard and scope to those non-capital services provided to areas within the City which have similar topography, patterns of land utilization and population density to the said described territory. It is also the policy of the City of Fort Wayne to provide services of a capital improvement nature to the annexed territory within three (3) years of the effective date of annexation in the same manner as such services are provided to areas already in the City with similar topography, patterns of

land utilization and population density, and in a manner consistent with federal, state, and local laws, procedures and planning criteria.

SECTION 3. Governmental and proprietary services will be provided to the above described territory in a manner consistent with the written Fiscal Plan for the territory developed by the Division of Community Development and Planning. Said Plan was examined by the Common Council and is approved and adopted by the Common Council by the passage of this Ordinance.

SECTION 4. Said described territory shall be part of City Councilmanic Political Ward No. 5 of the City of Fort Wayne, Indiana, as described in Division I, Section 2-9 of Chapter 2 of the Municipal Code of the City of Fort Wayne, Indiana of 1974, as amended.

SECTION 5. After its passage, approval by the Mayor, final publication, and the required sixty (60) day remonstrance period, this Ordinance shall be in full force and effect on December 31, 1987 or sixty days after the final publication whichever is later.

COUNCILMEMBER

APPROVED AS TO FORM AND LEGALITY

BRUCE O. BOXBERGER, CITY ATTORNEY

Read the first time in full and on motion by Stier seconded by Eisbart, and duly adopted, read the second time by title and referred to the Committee Ordinances (and the City Plan Commission for recommendation) and Public Hearing to be held after due legal notice, at the Council Chambers, City-County Building, Fort Wayne, Indiana, on _____, the _____ day of _____, 19____, at _____ o'clock _____.M.,E.S.T.

DATE: 5-26-87

Sandra E. Kennedy
SANDRA E. KENNEDY, CITY CLERK

Read the third time in full and on motion by Stier seconded by Eisbart, and duly adopted, placed on its passage. PASSED (~~LOST~~) by the following vote:

	AYES	NAYS	ABSTAINED	ABSENT	TO-WIT:
TOTAL VOTES	8			1	
BRADBURY				✓	
BURNS	✓				
EISBART	✓				
GiaQUINTA	✓				
HENRY	✓				
REDD	✓				
SCHMIDT	✓				
STIER	✓				
TALARICO	✓				

DATE: 8-11-87

Sandra E. Kennedy
SANDRA E. KENNEDY, CITY CLERK

Passed and adopted by the Common Council of the City of Fort Wayne, Indiana, as (ANNEXATION) (~~APPROPRIATION~~) (~~GENERAL~~) (~~SPECIAL~~) (~~ZONING MAP~~) ORDINANCE (~~RESOLUTION~~) NO. X-04-87 on the 11th day of August, 1987,

ATTEST:

Sandra E. Kennedy
SANDRA E. KENNEDY, CITY CLERK

(SEAL)

Mark E. GiaQuinta
PRESIDING OFFICER

Presented by me to the Mayor of the City of Fort Wayne, Indiana, on the 12th day of August, 1987, at the hour of 11:00 o'clock A.M.,E.S.T.

Sandra E. Kennedy
SANDRA E. KENNEDY, CITY CLERK

Approved and signed by me this 13th day of August, 1987, at the hour of 3:00 o'clock P.M.,E.S.T.

WIN MOSES, JR., MAYOR

'1628

Admn. Appr. _____

DIGEST SHEET

X-87-05-44

TITLE OF ORDINANCE Tillman Park Annexation

DEPARTMENT REQUESTING ORDINANCE Community Development & Planning

SYNOPSIS OF ORDINANCE Ordinance annexes said territory to the City of Fort Wayne. The annexation area contains approximately 96.7 acres. The annexation area meets the test for annexation under State Law in that the area is at least (12.5%) contiguous to the City and it is zoned for commercial uses. The annexation area also meets the test for annexation under State Law in that the area is at least (25%) contiguous to the City and is needed and usable by the municipality for its development in the reasonably near future.

EFFECT OF PASSAGE Described territory will become part of the City.

EFFECT OF NON-PASSAGE The area will not become part of the City.

MONEY INVOLVED (Direct Cost, Expenditures, Savings) To be explained by the Fiscal Plan which will be prepared by the Division of Community Development & Planning.

ASSIGNED TO COMMITTEE (J.N.) _____

BILL NO. X-87-05-44

REPORT OF THE COMMITTEE ON ANNEXATION

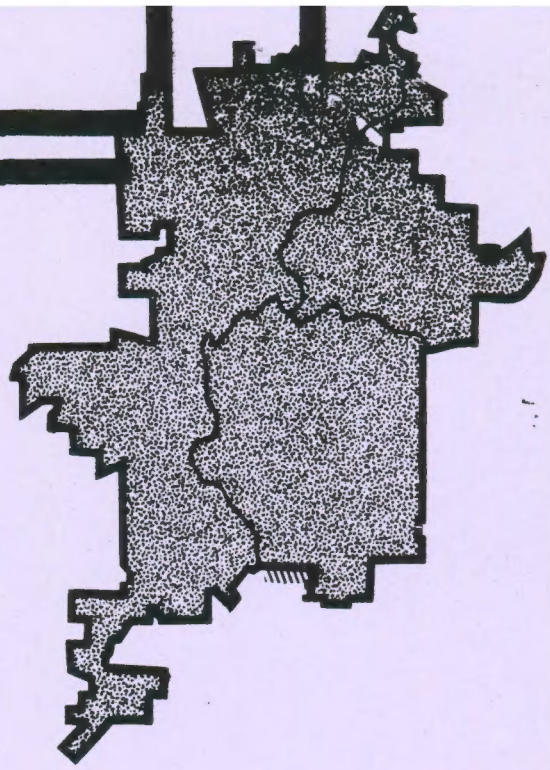
WE, YOUR COMMITTEE ON ANNEXATION TO WHOM WAS REFERRED AN (ORDINANCE) ~~(RESOLUTION)~~ annexing certain territory commonly known as Tillman Park Annexation Area to Fort Wayne and including the same in Councilmanic District

HAVE HAD SAID (ORDINANCE) ~~(RESOLUTION)~~ UNDER CONSIDERATION AND BEG LEAVE TO REPORT BACK TO THE COMMON COUNCIL THAT SAID (ORDINANCE) ~~(RESOLUTION)~~ do

YES		NO
	JAMES S. STIER CHAIRMAN	
	DONALD J. SCHMIDT VICE CHAIRMAN	
	SAMUEL J. TALARICO	
	JANET G. BRADBURY	
	PAUL M. BURNS	

CONCURRED IN 8-11-87.

SANDRA E. KENNEDY
CITY CLERK

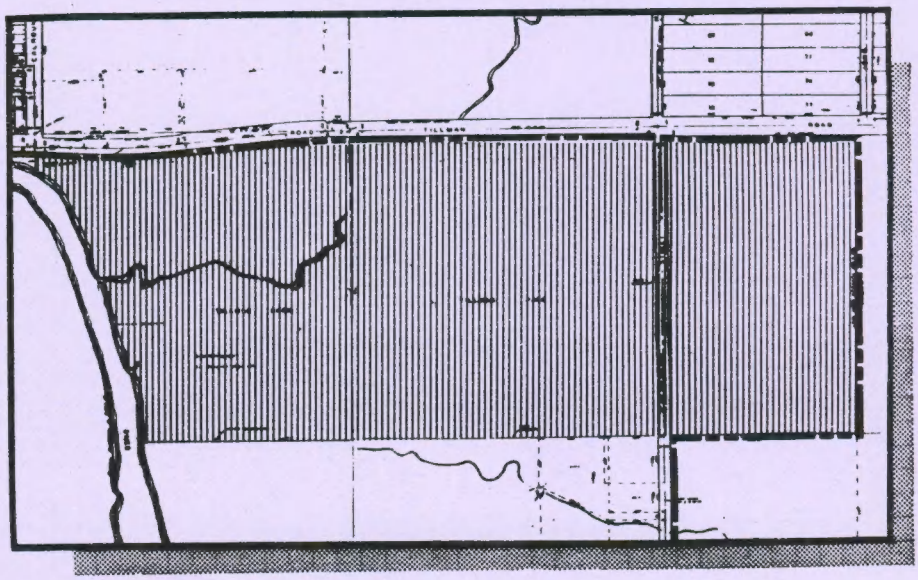


ANNEXATION FISCAL PLAN

CITY OF FORT WAYNE
WIN MOSES, JR., MAYOR

April 1987

Tillman Park



ADMINISTRATION AND POLICY DIRECTION
Win Moses, Jr.
Mayor
City of Fort Wayne

Greg Purcell, Director
Division of Community Development and Planning

V.C. Seth, AICP
Director of Planning

Fort Wayne City Plan Commission
Stephen Smith, President
John Shoaff, Vice-President
Robert Hutner, Secretary
Baron Biedenweg
Janet Bradbury
Herman Friedrich, Jr.
Edith Kenna
Melvin Smith
Jess Yoder

RESEARCH AND PREPARATION

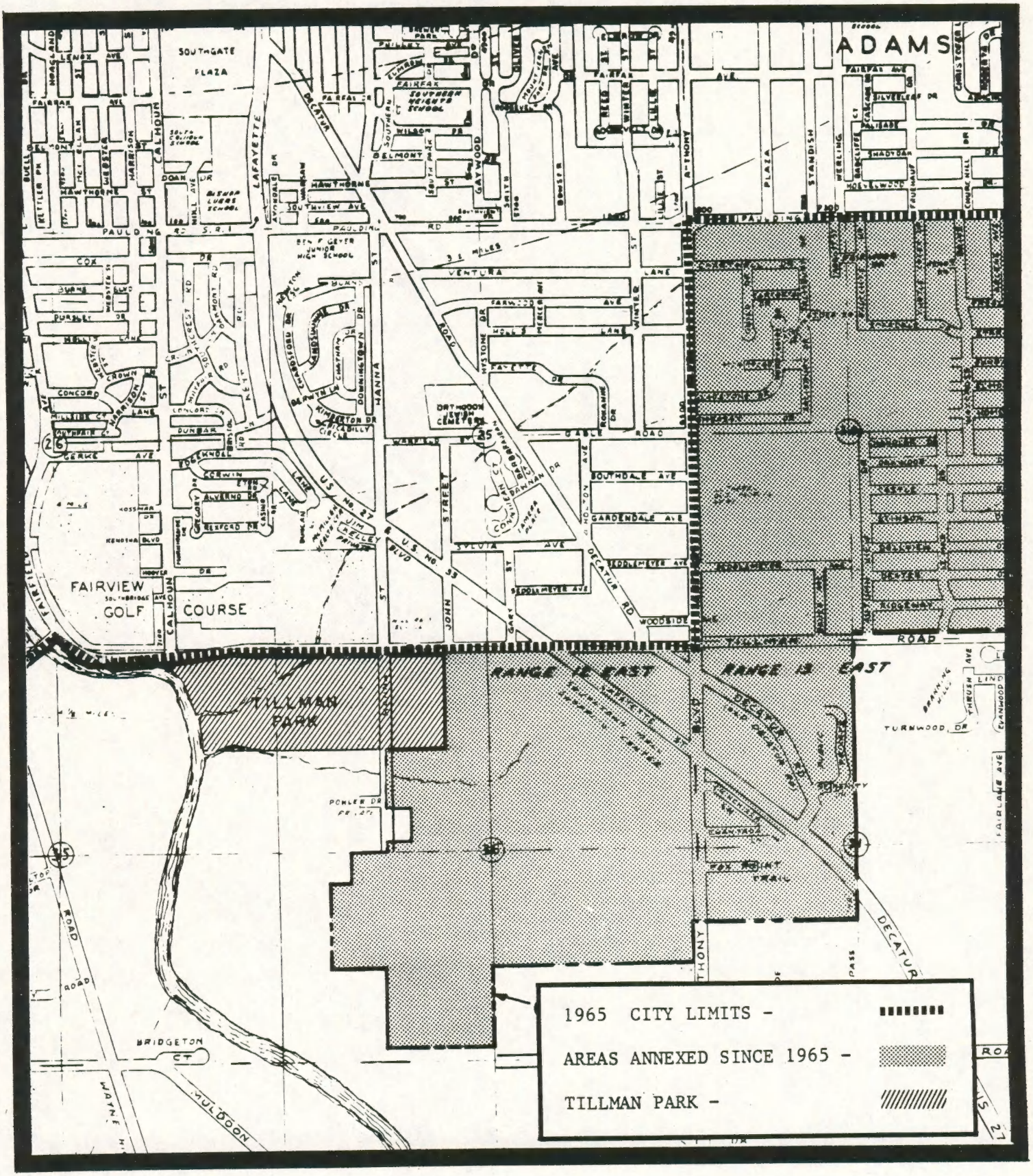
Michael Graham, Senior Planner
Robert Woenker, Planner II

Preface

Over the past 20 years, the City of Fort Wayne has been pursuing a vigorous annexation policy of the land adjacent to its corporate limits. Figure 1 shows the lands incorporated between 1966-1986 in the vicinity of the Tillman Park Annexation Area. The City contends that this proposal is a logical continuance of the City's pursuit.

This fiscal plan outlines the applicable state legislation concerning the annexation of urban land and explains how the Tillman Park Annexation area conforms to the state law requirements. The plan also provides basic data about the area, describes the services which will be furnished to the area upon annexation by the City of Fort Wayne, and summarizes the fiscal impact of this annexation upon the City.

FIGURE 1



CITY LIMITS - 1965

TABLE OF CONTENTS

PREFACE i

TABLE OF CONTENTS iii

LIST OF FIGURES v

LIST OF TABLES vi

SECTION I: BASIC DATA

A. Location 1
B. Size 1
C. Population 1
D. Buildings 1
E. Land Use 1
F. Zoning 1
G. Assessment 4
H. Tax Rate 4
I. Council District 4

SECTION II: THE COMPREHENSIVE ANNEXATION PROGRAM. 5

SECTION III: STATE LAW REQUIREMENTS

A. Introduction 7
B. One-Eighth Contiguous 7
C. One-Fourth Contiguous 9
D. Conclusion 10

SECTION IV: MUNICIPAL SERVICES

A. Police 11
B. Fire Protection 13
C. Emergency Medical Services 13
D. Solid Waste Disposal 14
E. Traffic Control 14
F. Streets and Roads 16
G. Parks 16
H. Water 16
I. Fire Hydrants 18
J. Sanitary Sewers 18
K. Storm Sewers 18
L. Street Lighting 18
M. Administrative Services 20

SECTION VI: FINANCIAL SUMMARY AND RECOMMENDATIONS

A. Revenues. 21
B. Expenditures. 22
C. Five Year Summary 22
D. Recommendation. 23

APPENDIX: TILLMAN PARK LEGAL DESCRIPTION 26

LIST OF FIGURES

FIGURE	TITLE	PAGE
Figure 1	City Limits - 1965	ii
Figure 2	Location	2
Figure 3	Zoning	3
Figure 4	Annexations in WAY-3	6
Figure 5	Contiguity	8
Figure 6	Police and Fire Service	12
Figure 7	Solid Waste Disposal	15
Figure 8	Water Lines	17
Figure 9	Sewer Lines.	19

LIST OF TABLES

TABLE	TITLE	PAGE
Table 1	Emergency Medical Service	14
Table 2	Tax Revenue Formula.	21
Table 3	Taxing District Rate	22
Table 4	Expenditures	23
Table 5	Revenues Minus Expenses.	23
Table 6	Total Tax Rate	25

SECTION ONE

A. LOCATION

The area proposed for annexation is located south of the City of Fort Wayne and is bounded by the city limits on the north and east, by the east-west center lines of the Northwest Quarter of Section 36 and the Northeast Quarter of Section 35 (both Township 30 North, Range 12 East) on the south and by the Saint Mary's River on the west (See Figure 2).

B. SIZE

The Tillman Park Annexation contains approximately 97 acres.

C. POPULATION

Figures from the 1980 Census of Population and Housing show that there are 2.5 persons per dwelling unit in the part of Wayne Township that is in the Tillman Park Annexation area. Since there is only one dwelling unit in the annexation area, the population of the area is calculated to be 3 persons.

D. BUILDINGS

Single Family	1 structure
Commercial	3 structures
Recreational (Parks)	2 structures

E. LAND USE (approximations)

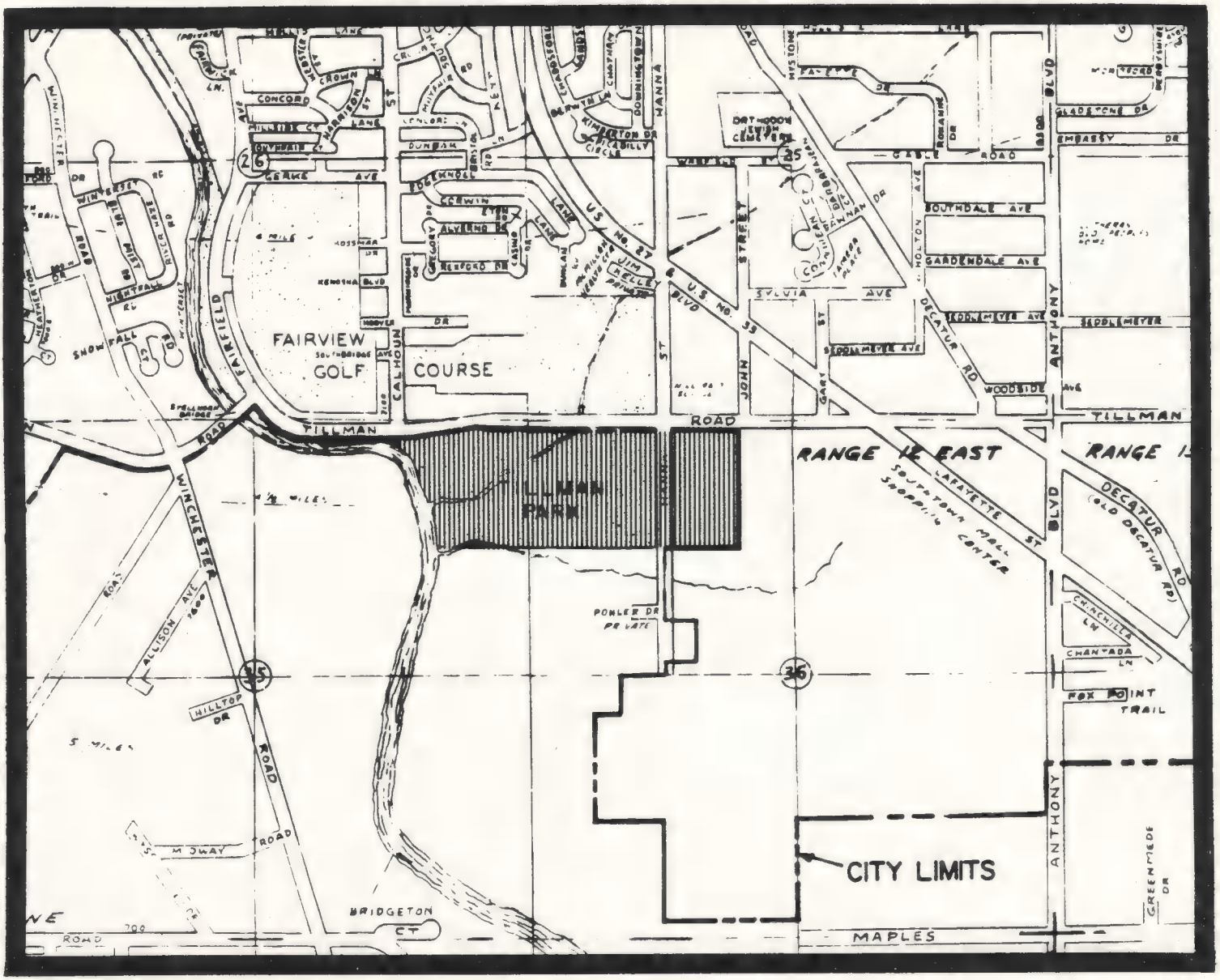
	Acres	Percent
Recreational (Parks)	71.07	73.5%
Commercial	10.41	10.8%
Vacant	12.26	12.7%
Residential	1.5	1.6%
Right-of-way	1.47	1.5%
	96.71	100.1%

F. ZONING

The Tillman Park Annexation area currently contains two zoning classifications (see Figure 3). Upon annexation, this area will be under the jurisdiction of the City Plan Commission and the zoning classifications will be as follows:

County Zoning Classifications	City Zoning Classifications
RS-1 Suburban Residential	R-1 Single Family Residence
C-4 Roadside Commercial	B-4 Roadside Business

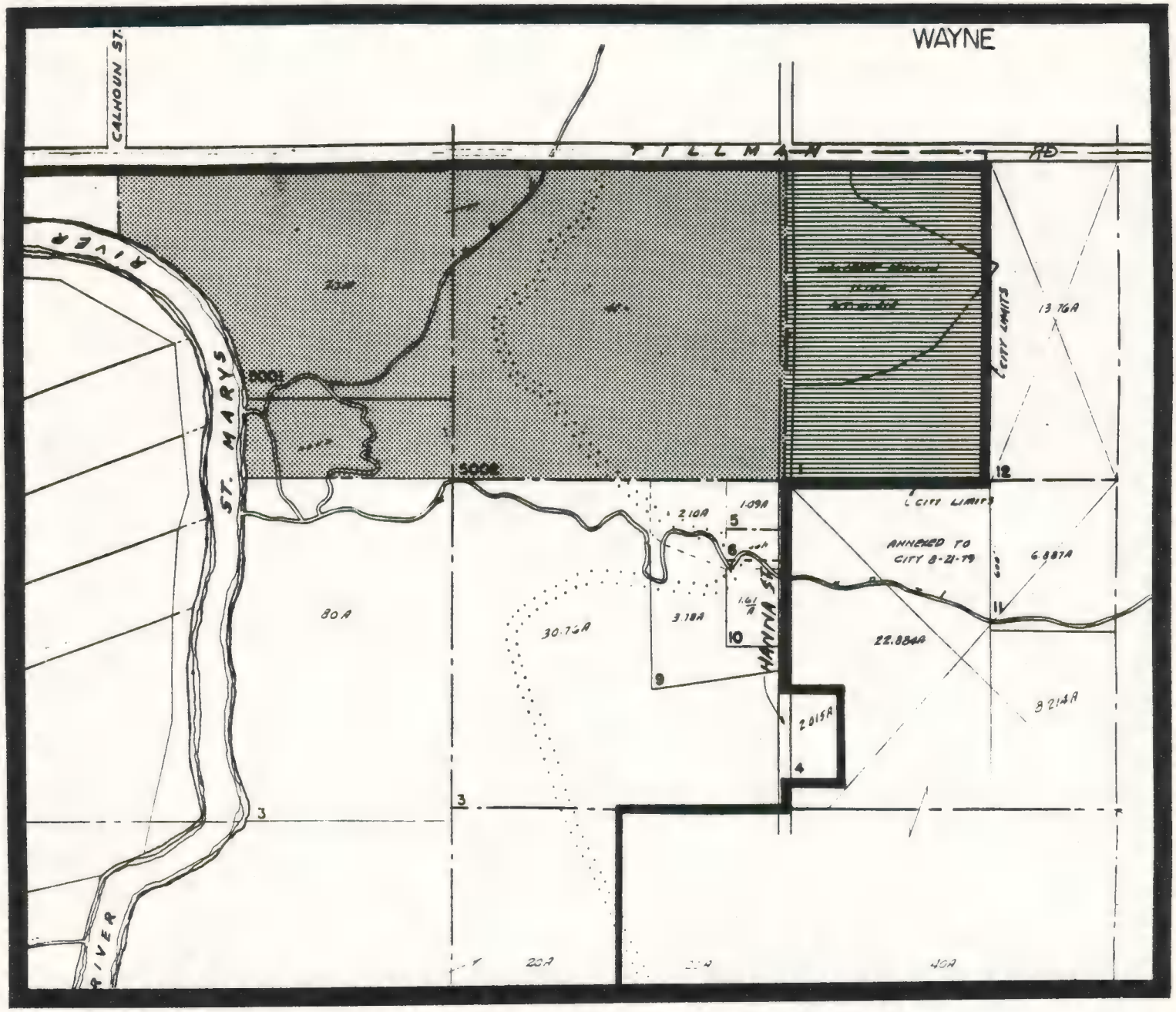
FIGURE 2



TILLMAN PARK ANNEXATION

LOCATION

FIGURE 3



RS-1	SURBURBAN RESIDENTIAL	
C -4	ROADSIDE COMMERCIAL	

ZONING

G. ASSESSMENT

$207,200

H. TAX RATE

Wayne Transit	Existing	7.995
	After Annexation	10.7688
	Increase	2.7738
	Percent Increase	34.7%

I. COUNCIL DISTRICT

The Tillman Park annexation area will be in City Councilmanic District 5.

SECTION TWO

THE COMPREHENSIVE ANNEXATION PROGRAM

A. ANNEXATION GOALS

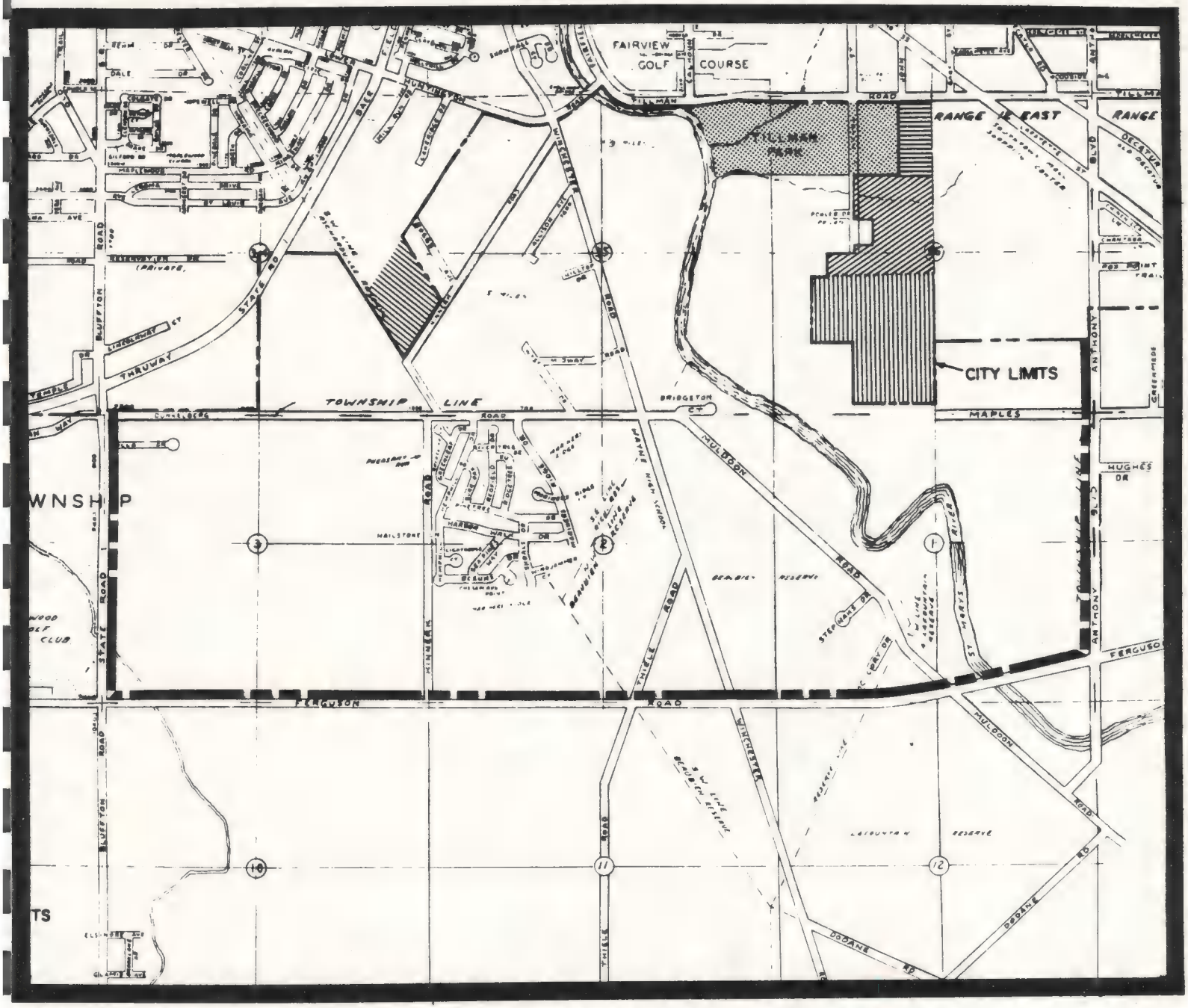
The annexation of the Tillman Park area is part of a larger comprehensive annexation program developed by the Department of Community Development and Planning and adopted by the Plan Commission and the City Council in 1975 and 1976. The resulting Annexation Policy and Program Study is currently used as a policy guide for the City's annexation program. This policy guide states two of the City's goals for annexation:

1. All "urban" land contiguous to the City limits should become part of the City.

2. All non-urban land required to complement the annexation of urban land and provide the ability to control and manage urban growth should become part of the City.

The Tillman Park area met this criteria in 1975-1976, and was targeted for annexation. Figure 4 shows the area identified for annexation at the south edge of the city that was designated by the 1975-76 report (an area identified as WAY-3). The figure shows the annexation activity which has taken place in WAY-3 since the preparation of the 1975-76 annexation report.

FIGURE 4



SOUTHTOWN MALL EXTENDED	
IRONSTONE PLACE	
SOUTHTOWN MALL WEST	
MERAK	
WAY-3 boundaries	
TILLMAN PARK (proposed)	

ANNEXATIONS IN WAY-3

SECTION THREE

STATE LAW REQUIREMENTS

A. INTRODUCTION

When pursuing an annexation, a municipality must ensure that the proposed annexation is in accordance with the State law requirements as established in IC 36-4-3. The statute mandates that the courts accept the annexation if the area meets either of the following criteria:

1. The boundaries of the annexation area must be at least one-eighth (12.5 percent) contiguous to the corporate limits, and the area must meet one of the following conditions:

    a. Have a population density of at least three persons per acre; or
    b. Be zoned for commercial, business or industrial uses; or
    c. Be at least 60 percent subdivided; or

2. The boundaries of the annexation area must be at least one-fourth (25 percent) contiguous to the corporate limits, and the area must be needed and can be used by the municipality for its development in the reasonably near future.

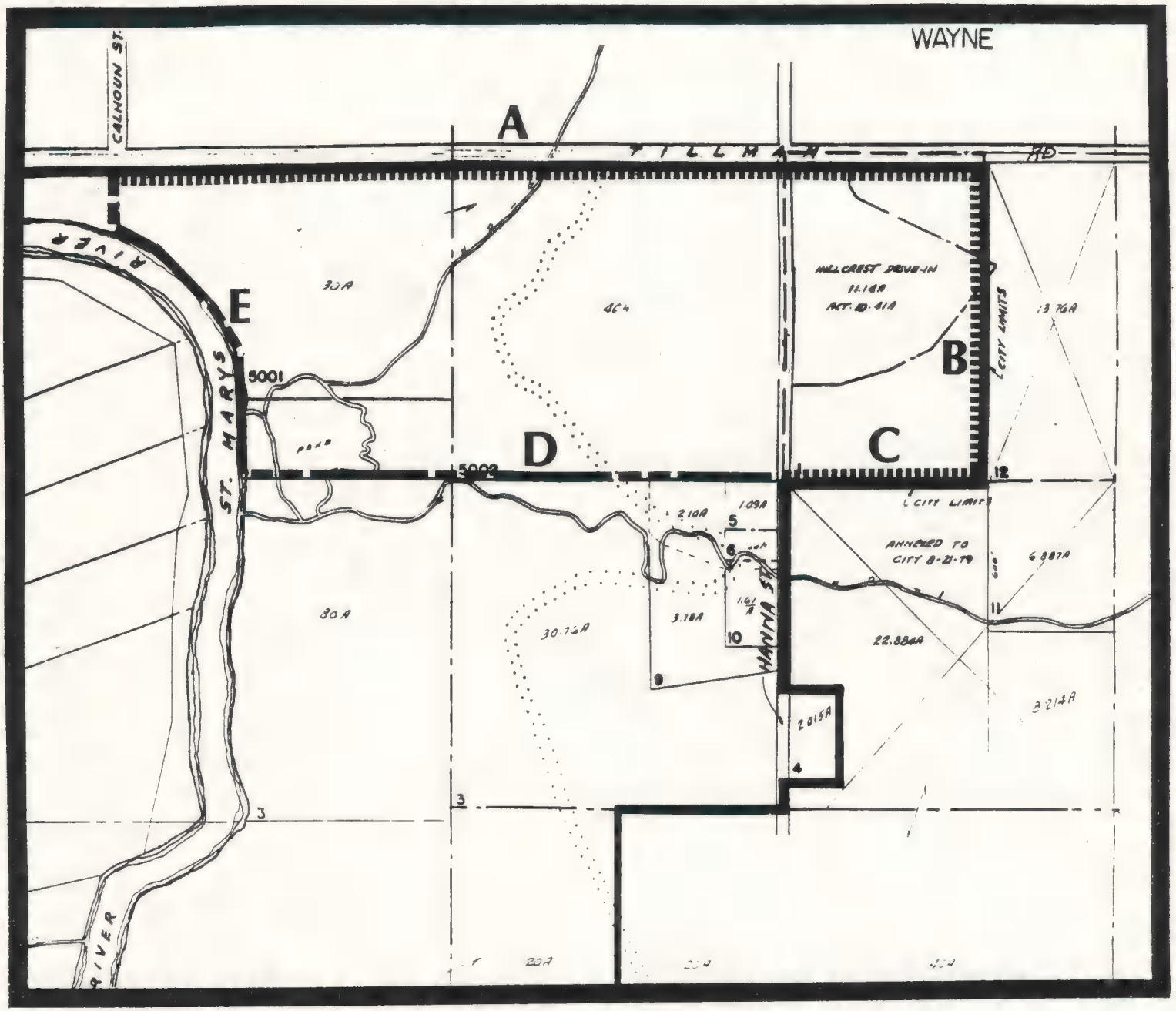
In either case, the municipality must also prepare a written Fiscal Plan for providing services to be furnished to the annexed territory, together with the methods for financing such services. The Tillman Park annexation meets both options which have been established to determine the validity of annexations. The remainder of the section will be devoted to explaining how this annexation meets the two annexation tests.

B. ONE-EIGHTH CONTIGUOUS

Figure 5 illustrates the length of the external boundaries of the annexation area. As can be seen, 60 percent of the annexation area's boundaries are contiguous to Fort Wayne. Therefore, this annexation easily meets the 12.5 percent contiguity requirement mandated by state statute.

As mentioned in the introduction, if the annexation is at least one-eighth contiguous to the municipality, it can be annexed if any one of three conditions are met. The Tillman Park annexation meets one of the three options in that it is zoned for commercial uses.

FIGURE 5



CONTIGUOUS		NOT CONTIGUOUS	
A.	3475	D.	2185
B.	1275	E.	1570
C.	820		
	5570 TOTAL (60%)		3755 TOTAL (40%)

CONTIGUITY

C. ONE-FOURTH CONTIGUOUS

The second annexation test stipulates that an annexation is valid if the area is at least twenty-five percent contiguous and if it is needed and can be used by the municipality for its development in the reasonably near future (IC-36-4-3-13). The annexation is 60 percent contiguous to Fort Wayne. Therefore, it meets the contiguity requirements mandated by the second test.

Having met the contiguity requirement, the area must be needed and usable by the municipality for its development in the reasonably near future. As will be explained, the Tillman Park Annexation Area meets this requirement and is needed for the following reasons: (1) Economies of Scale and (2) Planning Control.

1. ECONOMIES OF SCALE

The Tillman Park area is needed so that the City can provide services more efficiently. The City will be able to improve its service delivery by taking advantage of economies of scale. If, for example, Fort Wayne invests in a fire station, a truck, and the staff necessary to respond to a fire 24 hours a day, it is most efficient to utilize these resources to their fullest capacity. Therefore, if such a hypothetical station has a range of response of three miles in all directions and the jurisdiction of the station is limited to two miles, the station is being underutilized. This is inefficient and increases the cost of fire protection for the entire area. In fact, this is the case in the Tillman Park annexation area. Both the Fort Wayne Police and Fire Departments have stated that they can provide services to the Tillman Park area with no increase in staff and with minimal or no increase in expenditures.

Therefore, the annexation of this area will enable both departments, as well as other service agencies, to utilize their excess capacity, and will reduce the cost of services for the thousands of Fort Wayne residents who are presently paying for this excess capacity.

2. PLANNING CONTROL

The Tillman Park Annexation Area is also needed by Fort Wayne so that it will have planning and zoning control over the area. This is important because the City, being an urban area, has planning and zoning standards that are more attuned to urban areas which are adjacent to the City. On the other hand, the county, which has large amounts of agricultural land, has standards that are more attuned to a rural lifestyle.

It makes sense to have distinct standards for the urban and rural uses. What does not make sense is to allow areas that are within the sphere of influence of Fort Wayne, and which are urban in nature, to be subjected to standards which may not be suitable for urban development.

It should be noted that the seventy-one acres of park land included in this annexation belong to the City of Fort Wayne. Logic would dictate that property belonging to the City should be within City jurisdiction.

D. CONCLUSION

The Tillman Park Area should be annexed into Fort Wayne because it meets the annexation tests that have been established by the State Legislature. The annexation area is 60 percent contiguous to the City and is zoned for commercial use. In addition, the area meets yet another test for annexation in that it is more than 25 percent contiguous and is needed and can be used by the City for its growth and development in the near future.

SECTION FOUR

MUNICIPAL SERVICES

This section of the Fiscal Plan projects costs and methods of financing municipal services for the Tillman Park annexation area. Also described are how and when the City plans to extend non-capital services and capital improvements. As will be seen, the explanations of the above provisions satisfy the requirements of Indiana State Law.

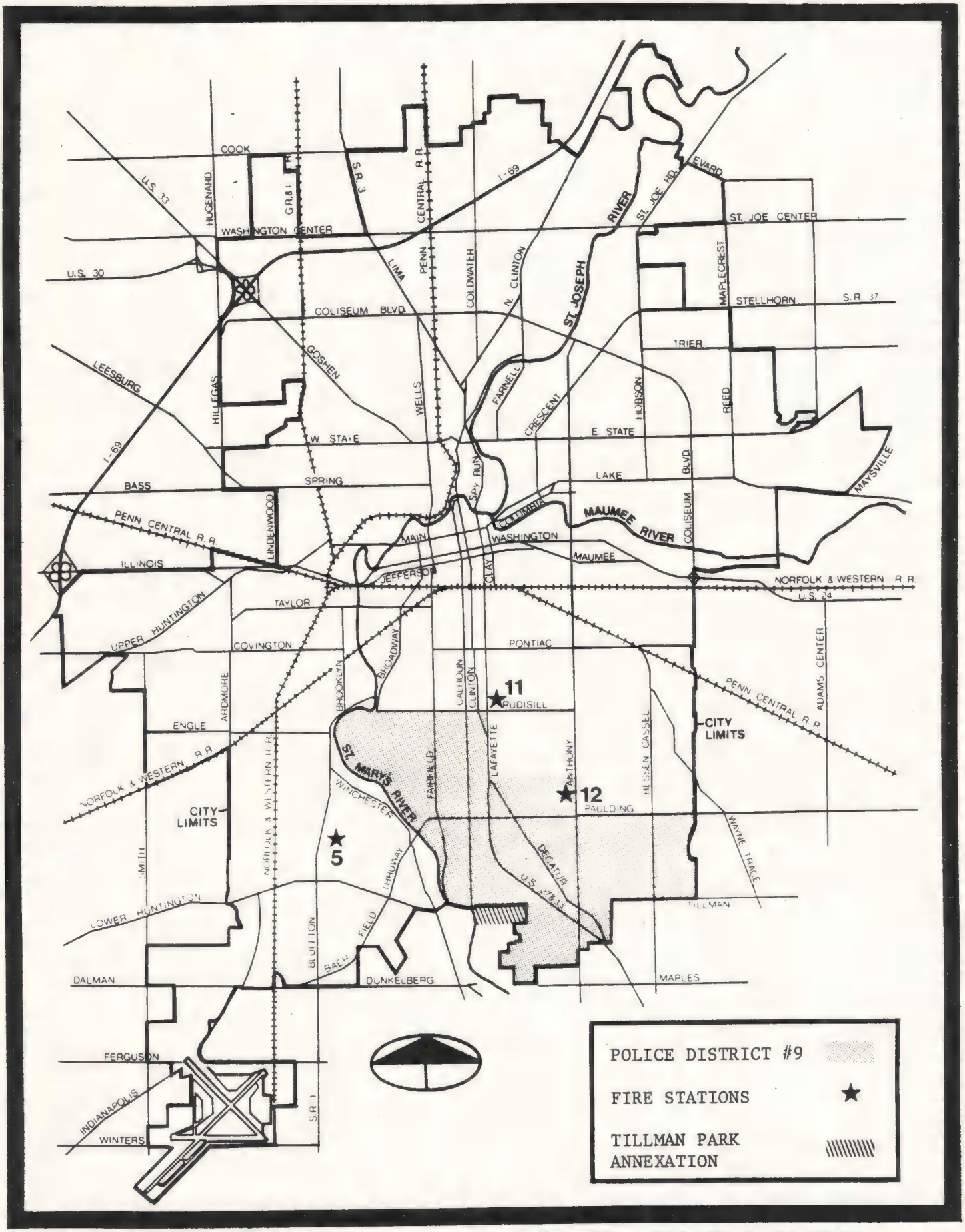
The municipal services described in this section are analyzed according to the needs of the Tillman Park annexation area, the costs of providing services, and funding sources. As required by state law, the annexation area will be treated equally with other City areas, and will receive urban services in the same manner as other areas within the City. However, because the City does not employ different service standards for different areas of the City, the annexation area is compared with the service standards as they exist for the entire City. Fort Wayne will provide services of a non-capital nature, including police and fire protection, emergency medical service, traffic control, solid waste collection, and street and road maintenance within one year after the effective date of annexation. Street lighting and street construction will be provided in accordance with the standard procedures of the City, which include petitioning and financial participation by property owners. The water, sewer, and drainage services of the Fort Wayne City Utilities will be made available to the area in conformance with relevant state law and utility policies. Existing facilities of the Fort Wayne Parks and Recreation Department will also be available to residents of the area upon annexation.

A. <u>POLICE</u>

The services provided by the Fort Wayne Police Department include the prevention of crime, the detection and apprehension of criminal offenders, assistance for those who cannot care for themselves or who are in danger of physical harm, resolution of day-to-day conflicts among family, friends, and neighbors, and the creation and maintenance of a feeling of security in the community. The Police Department is involved in legal work, such as participation in court proceedings and protection of constitutional rights. It is also responsible for the control of traffic and the promotion and preservation of civil order.

District 9 will be expanded to cover the Tillman Park area upon annexation (See Figure 6). The Police Department keeps tabulation on the percentage of personnel and equipment necessary for the City's annexation program, and has determined that additional personnel are not required for this particular annexation.

FIGURE 6



POLICE AND FIRE SERVICE

Because if its size and low intensity uses, the costs to provide police protection to the Tillman Park Annexation area will be minimal.

CAPITAL COST: $ .00
ESTIMATED ANNUAL COST: $394.00

B. FIRE DEPARTMENT

The Fort Wayne Fire Department will be responsible for providing fire protection services to the Tillman Park Annexation area within one year after the annexation date. The services provided include fire protection and suppression, emergency rescue, fire prevention, and fire inspections. Primary response will come from Station 12 located at 5300 South Anthony Boulevard. Station 12, which is located 3 miles or 4 1/2 minutes from the annexation area is equipped with one Class A pumper and one medic response car. Backup response will come from Station 11 located at 405 E. Rudisill Boulevard and Station 5 at 5801 Bluffton Road.

This particular annexation will not require a new fire station, nor will it require additional personnel and equipment. The only additional expense that is expected will be from operating costs for such items as postage, printing, photography, and gasoline. However, the operating costs will be minimal considering the Tillman Park Annexation area will be only a fraction of the total area serviced by the City. Funding for the operating costs will come from the Fire Department budget through the General Fund.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

C. EMERGENCY AMBULANCE SERVICE

At the present time, the Three Rivers Ambulance Authority is the only provider of ambulance service for the City of Fort Wayne. The Tillman Park Annexation area may receive full advanced life support ambulance service immediately upon annexation.

Using service run records of the past several years, as many as six ambulances will be stationed at different locations throughout the community. Upon receiving a request for service from the annexation area, the ambulance closest to the area will be dispatched to the annexation area. In addition, for some emergencies, such as heart attacks, the Fort Wayne Fire Department will provide extra assistance. Primary assistance will come from Station 12 located at 5300 South Anthony Boulevard. The Fire Department trains a number of its personnel so that each fire station has an emergency medical technician on duty at all times.

The method of financing emergency medical services is based on user fees. The charges for ambulance service, as of January 1, 1987 are shown in Table 1.

TABLE 1

1. $85 plus $5 per loaded mile for non-emergency transfers scheduled 24 hours in advance.
2. $95 plus $5 per loaded mile for non-scheduled non-emergency transfers.
3. $385 for all emergencies (for City and non-City residents.

This method of financing permits medical service to be extended to the annexation area with its existing budget and no additional manpower or equipment will be needed to service the annexation area.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

D. SOLID WASTE DISPOSAL

The City of Fort Wayne provides garbage collection for residential customers immediately after the annexation date. This area is serviced by National Serv-all (See Figure 7) at the rate of $49.32 per household per year. Collection service is financed by the City's Garbage Disposal Fund which comes from the General Fund. With one residential customers presently in the area, there is an annual cost of $49.32.

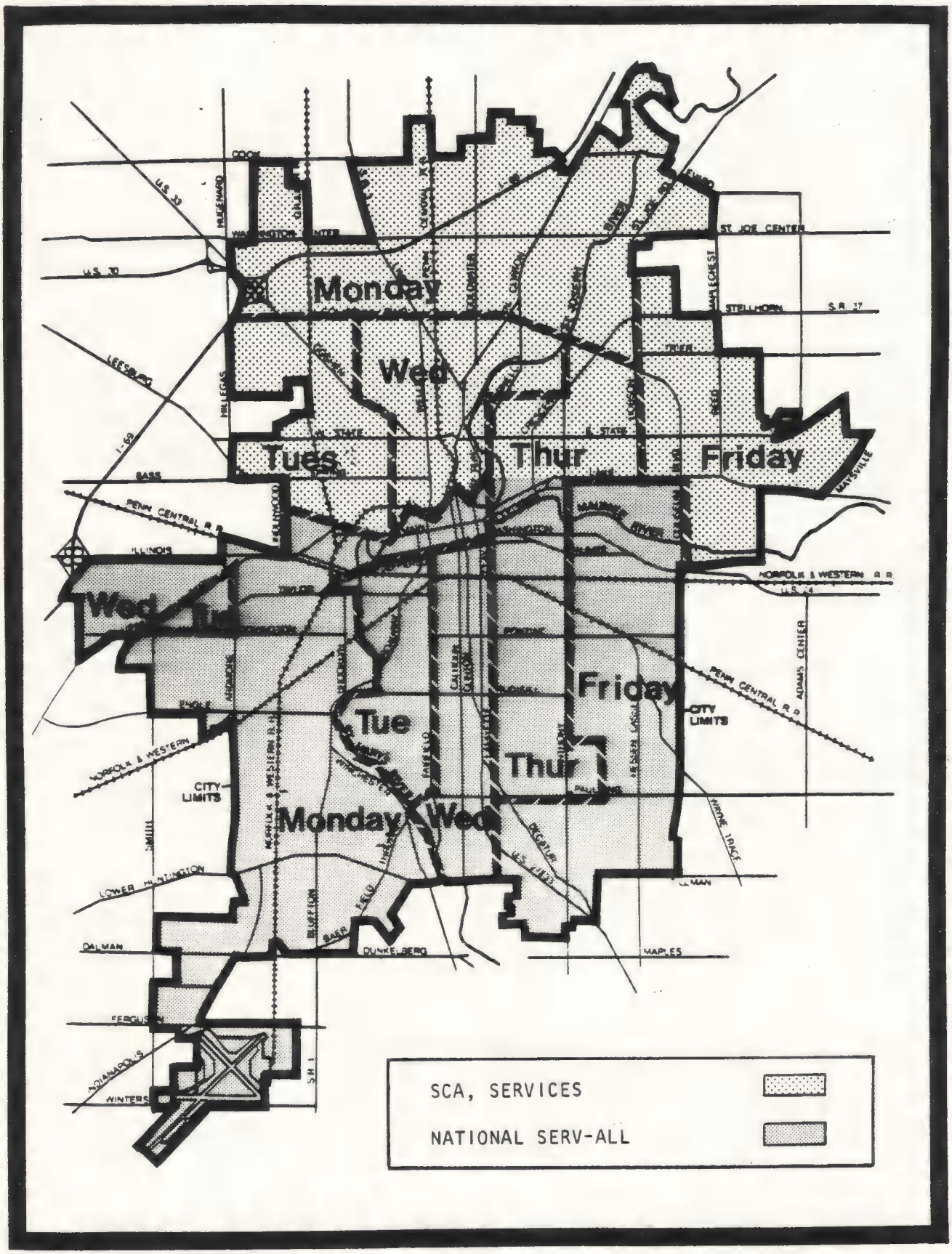
CAPITAL COST: $ .00
ESTIMATED ANNUAL COST: $49.32

E. TRAFFIC CONTROL

The City's Traffic Engineering Department will assume responsibility for traffic control in the annexation area within one year after the annexation date. Some of the services that can be provided by the department are surveys and investigations of traffic conditions and problems. The department also provides installation and maintenance of traffic control devices such as stop lights, control signs, and fire alarm systems. Since there are only .25 miles of street in the annexation area at this time, there will be no traffic control costs associated with the annexation.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

FIGURE 7



SOLID WASTE DISPOSAL

F. STREETS AND ROADS

The incorporation of the annexation area will add .25 miles of arterial streets in fair condition. The Fort Wayne Street Department will be responsible for the general maintenance of the street in the annexation area immediately after the annexation. General maintenance includes snow and ice removal, and surface maintenance. The Street Engineering Department will provide engineering services and construction supervision for all streets, alleys, and sidewalks that will be constructed within the proposed annexation area. The provision of these services to the annexation area will not require any additional personnel or equipment, and they will be similar to those services already provided to the rest of the City. The average cost of general street maintenance is roughly estimated to be $2,500 per mile of street per year, so the annexation will cost the City approximately $625 a year in street maintenance costs. The source of funding for street maintenance is the Street Department budget which is composed of funds from the Motor Vehicle Highway (MVH) Program. The Street Engineering Department funds come from the Motor Vehicle Highway, Federal Aid Urban (FAU), and Local Arterial Roads and Streets (LARS) Programs.

Besides the maintenance services just discussed, the Street Department will improve streets upon receipt of a petition from the property owners. Arterial and often collector streets can be improved with funding from accounts such as FAU and LARS.

CAPITAL COST: $ .00
ESTIMATED ANNUAL COST: $625.00

G. PARKS

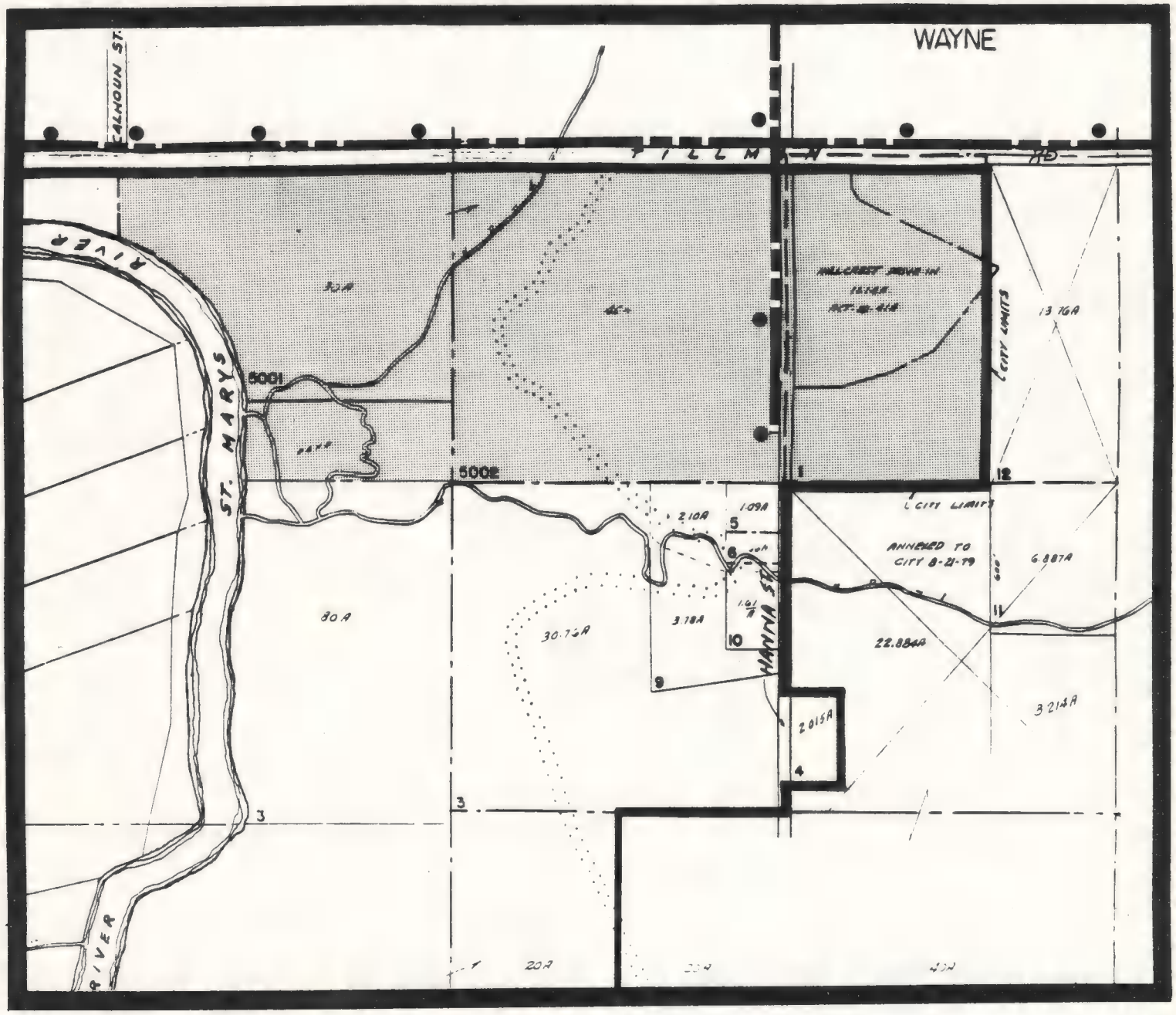
Residents of the annexation area will have access to city park facilities such as swimming pools, baseball diamonds, picnic facilities, golf courses, indoor and outdoor skating facilities, etc. No new park facilities will need to be developed for the Tillman Park Annexation area, as Tillman Park, a 70 acre community park is contained within this annexation proposal.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

H. WATER

The Fort Wayne Water utility is presently serving the annexation area (See Figure 8). City Utilities has the capacity to provide sufficient volumes of water to the portions of the annexation area not presently receiving water services. The extension of water services to individual developments and residences will be considered once the property owners in the area petition for such

FIGURE 8



WATER LINES

FIRE HYDRANT

WATER LINES

service. This procedure is the same as that being used by areas within the City.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

I. FIRE HYDRANTS

The City of Fort Wayne pays the Fort Wayne Water Utility $181.50 annually for each fire hydrant located within the City. Since the annexation contains 2 fire hydrants (See Figure 8), the City will pay the utility $363.00 a year after the area is annexed into the City. This money will be taken from the General Fund.

CAPITAL COST: $ .00
ESTIMATED ANNUAL COST: $363.00

J. SANITARY SEWERS

The Fort Wayne Department of Water Pollution Control (WPC) presently provides sanitary sewers in the annexation area (See Figure 9). If additional sewer service is desired by other residents, the Water Pollution Control Department has the capability to provide this service. Property owners will have to pay for installation of the sewers. Upon annexation, residents will be able to take advantage of the Barrett Bonding process. Barrett Bonding permits residents to make long-term, low interest payments for their sewers.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

K. STORM SEWERS

Upon annexation, the Department of Water Pollution Control will not consider capital improvements for storm sewers unless petitioned by the property owners of the annexation area. It is the City's policy that the financing of storm sewers be the responsibility of property owners.

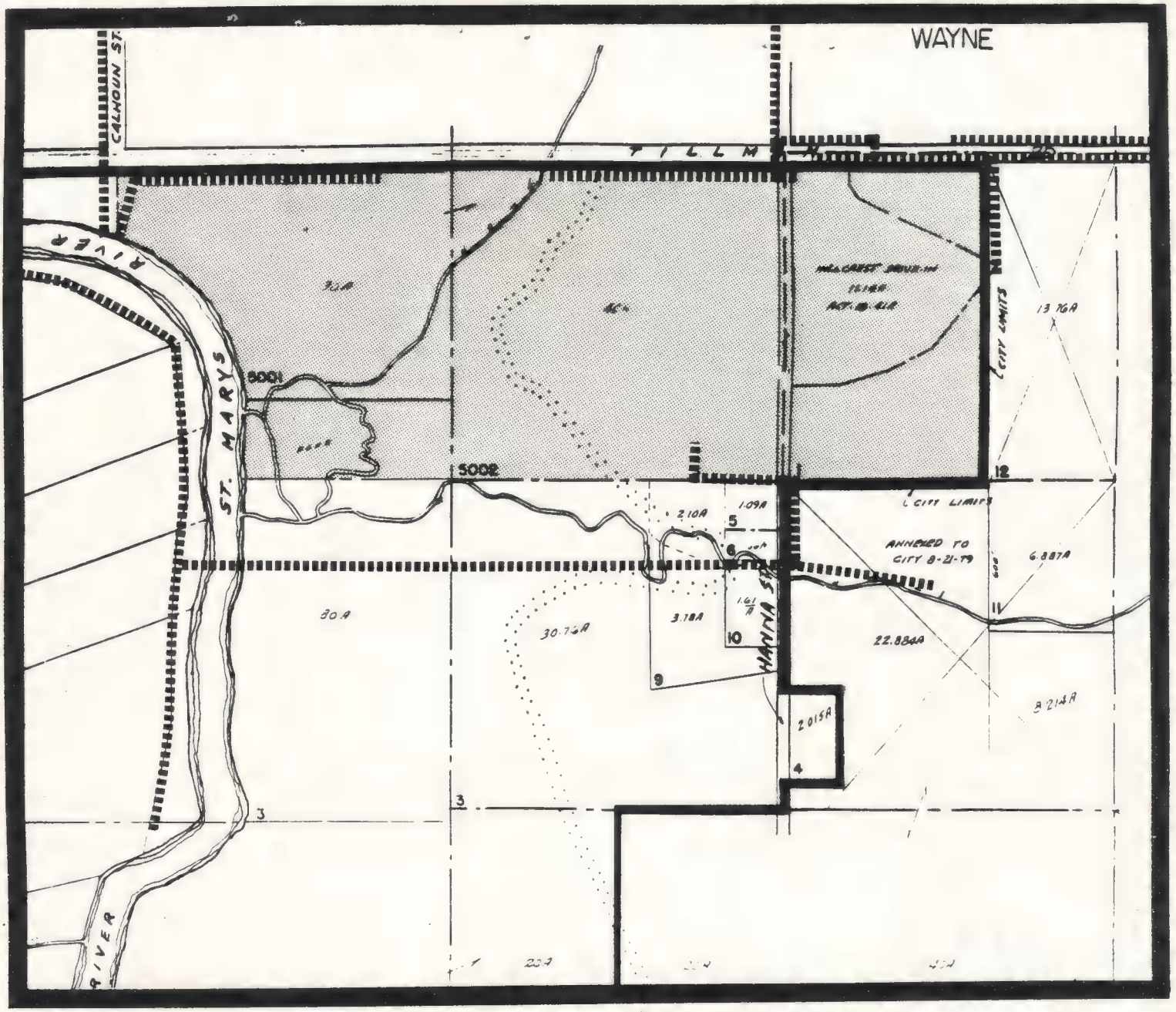
CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

L. STREET LIGHTING

The Street Lighting Department will be responsible for maintaining and operating street lights in the annexation area. However, at present there are no street lights in the area. Therefore, there will be no cost for street lighting services.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

FIGURE 9



SEWER LINES

SEWER LINES

M. ADMINISTRATIVE SERVICES

All administrative functions of the City will be available to the Tillman Park Annexation Area within one year of the annexation date. These services include, but are not limited to, the Law Department, the City Plan Commission, the Mayor's Office, the Board of Works, the Metropolitan Human Relations Department, the City Clerk's Office, the Citizen's Advocate Office, etc. General administration includes all of the regulatory and program functions of the various City departments. When the area is annexed, City departments will be notified and will expand their jurisdictional areas accordingly.

The costs of these services cannot be directly related to the size or population of an area. Consequently, this plan does not include cost estimates. However, the budgets of these departments are prepared with the expectation that the City will annex several areas during the budgetary period. Therefore, expansion of administrative functions is possible. Funding comes from a variety of sources, including the General Fund, the State, and the Federal government.

CAPITAL COST: $0
ESTIMATED ANNUAL COST: $0

SECTION FIVE

FINANCIAL SUMMARY AND RECOMMENDATION

The purpose of this section is to project the revenues and expenditures from the proposed Tillman Park Annexation. This section will also provide a five-year summary of the expenditures compared with the revenues.

A. REVENUES

Property taxes are the main source of revenue to be received from the Tillman Park Annexation Area. Property taxes are computed from the gross amount of assessed valuation in the area which can be obtained from the office of the Wayne Township Assessor. The formula for computing tax revenue is shown in Table 2.

TABLE 2
TAX REVENUE FORMULA

$$\frac{V-E}{100} \quad (T) = TR$$

WHERE:	V	=	Assessed Valuation
	E	=	Home Mortgage Exemption ($1,000)
	T	=	Tax Rate Difference
	TR	=	Tax Return

The total assessed valuation of the proposed Tillman Park Annexation is $77,000. Home mortgage exemption is deducted from this total. There is 1 residential unit in the annexation area and assuming that it is eligible for a home mortgage exemption of $1,000, the total taxable assessed valuation of the annexation area is $76,000. The $76,000 is then computed with the City's present tax rate less that part the residents are presently paying (the tax rate, see Table 3, is 3.9179). However, property owners in this area are already paying the Public Transportation and the Transportation Bond Taxes. Subtracting these rates from the total rate leaves a tax increase of $3.732. After the above computations are made, property tax revenues for the Tillman Park Annexation will be $2,874. Finally, a 19 percent individual tax credit is deducted from this figure. Therefore, the total amount of property tax revenue that will be paid by the residents of this area will be $2,328. The 19 percent deduction will be returned to Fort Wayne by the State with revenues raised by the State sales tax. The total revenues received by the City from this annexation will be $2,874 when the property tax relief revenues from the State are received.

This annexation will also enable the City to receive additional money from the Motor Vehicle Highway (MVH) and from the Local

Arterial Roads and Streets (LARS) Funds. This is because these funds are allocated according to street miles. In 1986, the City received $5,664 per street mile from the Motor Vehicle Highway (MVH) Fund and $2,270 from the Local Arterial Roads and Streets (LARS) Fund. The annexation area will add .25 miles to the City's street system. Therefore, the City will receive an additional $1,411 from Motor Vehicle Highway (MVH) and an additional $568 from Local Arterial Roads and Streets (LARS) because of the Tillman Park Annexation.

TABLE 3
TAXING DISTRICT RATE

Corporation General	$2.5352
Corporation Bond	.5081
Firemen Pension	.1681
Policemen Pension	.1578
Parks General	.3432
Redevelopment General	.0071
Sanitary Officers Pension	.0125
Public Transportation	.1208
Public Transportation Bond	.0651
	3.9179

In addition to property taxes and highway funds, the City receives revenues from Federal Revenue Sharing Funds, the Community Development Block Grant, the Cigarette Tax and the Alcoholic Beverage Tax. These grants and funds are based in part on the City's population. Since population is only one element of a very complex distribution formula, the direct contribution of the Tillman Park Annexation cannot be calculated. Still, these funds will increase with city population increases.

B. EXPENDITURES

Expenditures which were reported in the section on Municipal Services are summarized in Table 4. Capital costs are separated from operating costs. Since the needs of the annexation area must be treated equally with the needs of other areas in Fort Wayne, capital improvement projects such as the construction of streets, curbs, and sidewalks must follow routine city procedures which often require petitioning. Utility costs are not reported here as they are paid for by the property owners, and only after they request the improvements.

C. FIVE YEAR SUMMARY

The Five Year Summary shows the projected expenditures compared with the tax revenues expected in the Tillman Park Annexation Area for the first five years after it is incorporated into the City of Fort Wayne (See Table 5).

The summary automatically includes for each of the five years a 1.9 percent inflation factor for municipal expenditures, and a 5 percent increase factor for City revenues. The 1.9 percent inflation factor is the rate of inflation from December 1985 to December 1986 as calculated by the U.S. Department of Labor. The revenue factor is derived from the percent increase of assessed valuation in Indiana. This increase is applied to the City's allowed levy ceiling.

TABLE 4
EXPENDITURES

DEPARTMENTS	CAPITAL COSTS	OPERATING COSTS
Police Department	$ .00	$ 474.00
Fire Department	.00	.00
Emergency Ambulance Service	.00	.00
Solid Waste Disposal	.00	49.32
Traffic Control	.00	.00
Streets	.00	625.00
Street Lighting	.00	.00
Parks	.00	.00
Water	.00	.00
Fire Hydrants	.00	363.00
Sanitary Sewer	.00	.00
Storm Sewer	.00	.00
Administrative Functions	.00	.00
TOTALS	$ .00	$ 1,431.32

Assuming the area is annexed in December of 1987, assessment will not occur until March of 1988, with property tax revenues being collected in 1989.

TABLE 5
REVENUES MINUS EXPENSES

	EXPENDITURES	PROPERTY TAX REVENUE	MVH & LARS	BALANCE
1988	$ 1,459		$ 1,979	$ + 520
1989	1,487	$ 3,169	1,979	+3,661
1990	1,515	3,327	1,979	+3,791
1991	1,544	3,493	1,979	+3,928
1992	1,573	3,668	1,979	+4,074
TOTALS	$ 7,578	$ 13,657	$ 9,895	$ 15,974

D. RECOMMENDATION

This Fiscal Plan, which meets the state law requirements that a fiscal plan be prepared, shows that the Tillman Park Annexation

is in accordance with the applicable state statutes. Therefore, it is recommended that after the passage of the annexation ordinance and its approval by the Mayor, this area should be annexed by the City of Fort Wayne on December 31, 1987.

It is not anticipated that, due to the annexation of the Tillman Park area, any governmental employees will be eliminated from other governmental agencies. Because of this fact, no plan has been prepared for the hiring of such employees.

WAYNE TOWNSHIP RATES
TABLE 6

		WAYNE TRANSIT	FORT WAYNE
STATE	St. Fair Board	.0035	.0035
	St. Forestry	.0065	.0065
	Welfare - HCI	.0946	.0946
	Welfare Administration	.0783	.0783
	TOTAL STATE	.1829	.1829
COUNTY	County General	.9394	.9394
	County Welfare	.1915	.1915
	County Health	.0613	.0613
	Cumulative Bridge	.0500	.0500
	County Debt Service	.1338	.1338
	County Bonds	.1291	.1291
	Cumulative Capital Development	.0700	.0700
	TOTAL COUNTY	1.5751	1.5751
TOWNSHIP	Township General	.0141	.0141
	Poor Relief	.1557	.1557
	Fire Protection	.9582	
	Poor Relief Debt Serv.	.1292	.1292
	Poor Relief Bond	.1928	.1928
	TOTAL TOWNSHIP	1.45	.4918
SCHOOLS	School General	2.9792	2.9792
	Debt Service	.2000	.2000
	Cumulative Building	.5000	.5000
	School Transportation	.3520	.3520
	Museum of Art	.0050	.0050
	TOTAL SCHOOL	4.0362	4.0362
AIRPORT AUTHORITY	Airport General	.0949	.0949
	Airport Bond	.0486	.0486
	TOTAL AIRPORT	.1435	.1435
LIBRARY	Library General	.3664	.3664
	Library Bond	.0550	.0550
	TOTAL LIBRARY	.4214	.4214
CITY AND SPECIAL TAXING DISTRICT	Corporation General		2.5352
	Redevelopment General		.0071
	Corporation Bond		.5081
	Firemen Pension		.1681
	Policemen Pension		.1578
	Park General		.3432
	Sanitary Officers Pen.		.0125
	Public Transportation	.1208	.1208
	Transportation Bond	.0651	.0651
	TOTAL CITY & SPECIAL DISTRICT	.1859	3.9179
	TOTAL TAX RATE	7.995	10.7688

APPENDIX: TILLMAN PARK LEGAL DESCRIPTION

Parts of the Northwest Quarter Section 36 and the Northeast Quarter Section 35 both in Township 30 North, Range 12 East, Allen County, Indiana, more particularly described as follows:

Beginning at a point on the South right right-of-way line of Tillman Road, 500 feet West of the East line of the Northwest Quarter of Section 36, Township 30 North, Range 12 East, then continuing South along the existing City limits a distance of 1,275 feet more or less to a point on the east-west centerline of the said Northwest Quarter of Section 36, thence West along the said centerline to the East-West centerline of the Northeast Quarter of Section 35, Township 30 North, Range 12 East, thence continuing West along the said centerline to its intersection with the West boundary line of Tillman Park; thence in a Northwesterly direction along said West boundary line of Tillman Park to the South right-of-way line of Tillman Road; thence East along the South right-of-way line of Tillman Road (the existing City limits) to the point of beginning, containing 96.71 acres, more or less.

The City of Fort Wayne

August 14, 1987

Ms. Marilyn Romine
Fort Wayne Newspapers, Inc.
600 West Main Street
Fort Wayne, IN 46802

Dear Ms. Romine:

Please give the attached full coverage on the dates of August 19 & August 26, 1987, in both the News Sentinel and the Journal Gazette.

RE: Legal Notice for Common Council
of Fort Wayne, IN

Bill No, X-87-05-44
Annexation Ordinance
Tillman Park

Please send us 4 copies of the Publisher's Affidavit from both newspapers.

Thank you.

Sincerely yours,

Sandra E. Kennedy

Sandra E. Kennedy
City Clerk

SEK/ne
ENCL: 1

LEGAL NOTICE

Notice is hereby given that on the 11th day of August, 19 87, the Common Council of the City of Fort Wayne, Indiana, in a Regular Session did pass the following Bill No. X-87-05-44 Annexation Ordinance No. X-04-87 to-wit:

BILL No. X-87-05-44

ANNEXATION ORDINANCE NO. X-04-87
AN ORDINANCE annexing certain territory commonly known as Tillman Park Annexation Area to Fort Wayne and including the same in Councilmanic District No. 5.

BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:

SECTION 1. That the following described territory be, and the same is hereby, annexed to and made a part of the corporation of the City of Fort Wayne, Indiana to wit:

Parts of the Northwest Quarter Section 36 and the Northeast Quarter Section 35 both in Township 30 North, Range 12 East, Allen County, Indiana, more particularly described as follows:

Beginning at a point on the South right right-of-way line of Tillman Road, 500 feet West of the East line of the Northwest Quarter of Section 36, Township 30 North, Range 12 East, then continuing South along the existing City limits a distance of 1,275 feet more or less to a point on the east-west centerline of the said Northwest Quarter of Section 36, thence West along the said centerline to the East-West centerline of the Northeast Quarter of Section 35, Township 30 North, Range 12 East, thence continuing West along the said centerline to its intersection with the West boundary line of Tillman Park; thence in a Northwesterly direction along said West boundary line of Tillman Park to the South right-of-way line of Tillman Road; thence East along the South right-of-way line of Tillman Road (the existing City limits) to the point of beginning, containing 96.71 acres, more or less.

SECTION 2. It is the policy of the City of Fort Wayne to furnish the above described territory within a period of one (1) year from the effective date of annexation, governmental services of a non-capital nature in a manner which is equivalent in standard and scope to those non-capital services provided to areas within the City which have similar topography, patterns of land utilization and population density to the said described territory. It is also the policy of the City of Fort Wayne to provide services of a capital improvement nature to the annexed territory within three (3) years of the effective date of annexation in the same manner as such services are provided to areas already in the City with similar topography, patterns

amended.

SECTION 5. After its passage, approval by the Mayor, final publication, and the required sixty (60) day remonstrance period, this Ordinance shall be in full force and effect on December 31, 1987 or sixty days after the final publication whichever is later.

COUNCILMEMBER
James S. Stier

Read the third time in full and on motion by Stier, seconded by Eisbart, and duly adopted, placed on its passage. PASSED by the following vote:

AYES: Eight
Burns, Eisbart, GiaQuinta, Henry, Redd, Schmidt, Stier, Talarico
NAYS: None
ABSTAINED: None
ABSENT: One
Bradbury

DATE: 8-11-87

Sandra E. Kennedy
City Clerk

Passed and adopted by the Common Council of the City of Fort Wayne, Indiana as Annexation Ordinance No. X-04-87, on the 11th day of August, 1987.

ATTEST (SEAL)

Sandra E. Kennedy
City Clerk

Mark E. GiaQuinta
Presiding Officer

Presented by me to the Mayor of the City of Fort Wayne, Indiana, on the 12th day of August, 1987, at the hour of 11:00 o'clock A.M.,E.S.T.

Sandra E. Kennedy
City Clerk

Approved and signed by me this 13th day of August, 1987, at the hour of 3:00 o'clock P.M.,E.S.T.

Win Moses, Jr.
Mayor

I, The Clerk of the City of Fort Wayne, Indiana do hereby certify that the above and foregoing is a full, true and complete copy of Annexation Ordinance No. X-04-87, passed by the Common Council on the 11th day of August, 19 87, and that said Ordinance was duly signed and approved by the Mayor on the 13th day of August, 19 87, and now remains on file and on record in my office.

WITNESS my hand, and the official seal of the City of Fort Wayne, Indiana, this 13th day of August, 19 1987.

SEAL

SANDRA E. KENNEDY, CITY CLERK

Form Prescribed by State Board of Accounts

General Form No. 99P (Rev. 1967)

Fort Wayne Common Council
(Governmental Unit)
Allen County, IN

To NEWS-SENTINEL Dr.
P.O. BOX 100
FORT WAYNE, INDIANA

PUBLISHER'S CLAIM

LINE COUNT

Display Matter (Must not exceed two actual lines, neither of which shall total more than four solid lines of the type in which the body of the advertisement is set) - number of equivalent lines		
Head number of lines		1
Body number of lines		114
Tail number of lines		1
Total number of lines in notice		116

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SECTION 3. Governmental and proprietary services will be provided to the above described territory in a manner consistent with the written Fiscal Plan for the territory developed by the Division of Community Development and Planning. Said Plan was examined by the Common Council and is approved and adopted by the Common Council by the passage of this Ordinance.

SECTION 4. Said described territory shall be part of the City Councilmanic Political Ward No. 5 of the City of Fort Wayne, Indiana, as described in Division I, Section 2-9 of Chapter 2 of the Municipal Code of the City of Fort Wayne, Indiana of 1974, as amended.

SECTION 5. After its passage, approval by the Mayor, final publication, and the required sixty (60) day remonstrance period, this Ordinance shall be in full force and effect on December 31, 1987 or sixty days after the final publication whichever is later.

James S. Stier
COUNCILMEMBER

Read the third time in full and on motion by Stier, seconded by Eisbart, and duly adopted, placed on its passage. PASSED by the following vote:

AYES: Eight
Burns, Eisbart, GiaQuinta, Henry, Redd, Schidt, Stier, Talarico
NAYS: None
ABSTAINED: None
ABSENT: One
Bradbury
DATE: 8-11-87

Sandra E. Kennedy
City Clerk

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ATTEST
Sandra E. Kennedy
City Clerk

Mark E. GiaQuinta
Presiding Officer

Presented by me to the Mayor of the City of Fort Wayne, Indiana, on the 12th day of August, 1987, at the hour of 11:00 o'clock A.M., E.S.T.

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Mayor

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WITNESS my hand, and the official seal of the City of Fort Wayne, Indiana, this 13th day of August, 1987.

SANDRA E. KENNEDY, CITY CLERK

8-19-26

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89., Acts 1967.

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Drusilla Roose

Title CLERK

PUBLISHER'S AFFIDAVIT

State of Indiana
ALLEN County SS:

Personally appeared before me, a notary public in and for said county and state, the undersigned Drusilla Roose who, being duly sworn, says that he/she is CLERK of the NEWS-SENTINEL a DAILY newspaper of general circulation printed and published in the English language in the city town of FORT WAYNE, INDIANA in state and county aforesaid, and that the printed matter attached hereto is a true copy, which was duly published in said paper for two times, the dates of publication being as follows:

8/19 - 8/26/87

Drusilla Roose

Subscribed and sworn to me before this 26th day of August 19 87

Shelley R. LaRue

Shelley R.LaRue Notary Public

My commission expires March 3, 1990

Form Prescribed by State Board of Accounts

General Form No. 99P (Rev. 1967)

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ABSENT: One
Bradbury
DATE: 8-11-87

Sandra E. Kennedy
City Clerk

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ATTEST
Sandra E. Kennedy
City Clerk

Mark E. GiaQuinta
Presiding Officer

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8--19-26

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Drusilla Roose

..... Title CLERK

PUBLISHER'S AFFIDAVIT

ate of Indiana
LLEN County SS:

ersonally appeared before me, a notary public in and for said county and state, the

ndersigned Drusilla Roose who, being duly sworn, says

at he/she is CLERK of the

JOURNAL-GAZETTE

DAILY newspaper of general circulation printed and published

the English language in the city town of FORT WAYNE, INDIANA

n state and county aforesaid, and that the printed matter attached hereto is a true copy,

which was duly published in said paper for two times the dates of publication being

s follows:

8/19 - 8/26/87

Drusilla Roose

Subscribed and sworn to me before this 26th day of August 19 87

Shelley R.LaRue

Shelley R.LaRue Notary Public

My commission expires March 3, 1990

Form Prescribed by State Board of Accounts

General Form No. 99P (Rev. 1967)

Fort Wayne Common Council
(Governmental Unit)
Allen County, IN

To NEW-SENTINEL Dr.
P.O. BOX 100
FORT WAYNE, INDIANA

PUBLISHER'S CLAIM

LINE COUNT

Display Matter (Must not exceed two actual lines, neither of which shall total more than four solid lines of the type in which the body of the advertisement is set) - number of equivalent lines		
Head	number of lines	1
Body	number of lines	114
Tail	number of lines	1
	Total number of lines in notice	116

COMPUTION OF CHARGES

116 lines, 1 columns wide equals 116 equivalent lines at .450¢ cents per line $ 52.20

Additional charge for notices containing rule or tabular work (50 per cent of above amount)

Charge for extra proofs of publication (1.00 for each proof in excess of two) 2 extra 2.00

TOTAL AMOUNT OF CLAIM $ 54.20

DATA FOR COMPUTING COST

Width of single column 12.5 picas

Size of type 6 point

Number of insertions 2

Size of quad upon which type is cast 6

Pursuant to the provision and penalties of Ch. 89., Acts 1967.

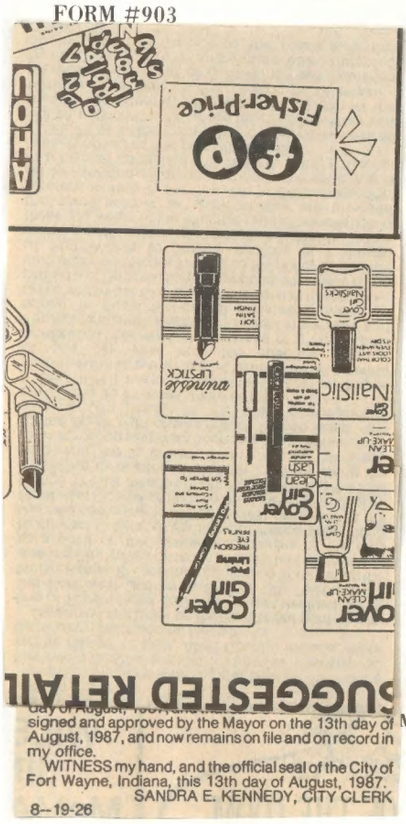
I hereby certify that the foregoing account is just and correct, that the amount claimed is legally due, after allowing all just credits, and that no part of the same has been paid.

Drusilla Roose

Date Aug. 26, 19 87

Title CLERK

FORM #903



PUBLISHER'S AFFIDAVIT

State of Indiana
ALLEN County SS:

Personally appeared before me, a notary public in and for said county and state, the undersigned Drusilla Roose who, being duly sworn, says that he/she is CLERK of the NEWS-SENTINEL a DAILY newspaper of general circulation printed and published in the English language in the city town of FORT WAYNE, INDIANA in state and county aforesaid, and that the printed matter attached hereto is a true copy, which was duly published in said paper for two times, the dates of publication being as follows:

8/19 - 8/26/87

Drusilla Roose

Subscribed and sworn to me before this 26th day of August 19 87

Shelley R. LaRue

Shelley R. LaRue Notary Public

My commission expires March 3, 1990

Form Prescribed by State Board of Accounts

General Form No. 99P (Rev. 1967)

Fort Wayne Common Council
(Governmental Unit)
Allen County, IN

To JOURNAL-GAZETTE Dr.
P.O. BOX 100
FORT WAYNE, INDIANA

PUBLISHER'S CLAIM

LINE COUNT

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Drusilla Roose

Date Aug. 26 19 87

Title CLERK

FORM #904

PUBLISHER'S AFFIDAVIT

State of Indiana
ALLEN County SS:

ersonally appeared before me, a notary public in and for said county and state, the
ndersigned Drusilla Roose who, being duly sworn, says
hat he/she is CLERK of the
JOURNAL-GAZETTE
DAILY newspaper of general circulation printed and published
n the English language in the city town of FORT WAYNE, INDIANA
n state and county aforesaid, and that the printed matter attached hereto is a true copy,
which was duly published in said paper for two times the dates of publication being
s follows:
8/19 - 8/26/87

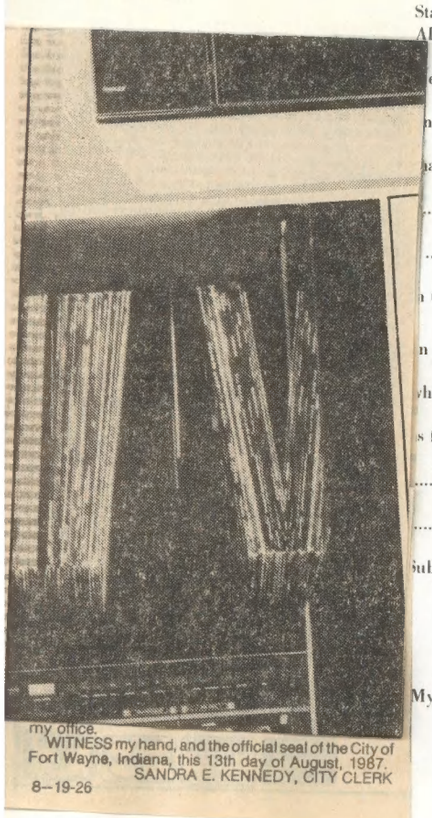
Drusilla Roose

ubscribed and sworn to me before this 26th day of August 19 87

Shelley R.LaRue

Shelley R.LaRue Notary Public

My commission expires March 3, 1990



my office.
WITNESS my hand, and the official seal of the City of Fort Wayne, Indiana, this 13th day of August, 1987.
SANDRA E. KENNEDY, CITY CLERK
8-19-26